

**Security Council**

Distr.: General
16 December 2016

Original: English

Letter dated 16 December 2016 from the President of the Security Council addressed to the Secretary-General

I have the honour to refer to Security Council resolution 1646 (2005), in which the Council, in keeping with its resolution 1645 (2005), decided that the permanent members listed in Article 23, paragraph 1, of the Charter of the United Nations should be members of the Organizational Committee of the Peacebuilding Commission and that, in addition, the Council should annually select two of its elected members to participate in the Organizational Committee.

I therefore have the honour to inform you that, following informal consultations, the members of the Security Council have agreed on the selection of Senegal and Uruguay as the two elected members of the Council to participate in the Organizational Committee for a term of one year, from 1 January 2017 to 31 December 2017.

(Signed) Román Oyarzun Marchesi
President of the Security Council



**Security Council**

Distr.: General
19 December 2016
English
Original: Russian

Identical letters dated 19 December 2016 from the Permanent Representative of the Russian Federation to the United Nations addressed to the Secretary-General and the President of the Security Council

The Security Council, in adopting its resolution 2328 (2016), requests the United Nations Secretariat to formulate a number of urgent steps, which should be depoliticized and professional in nature. This is required to guarantee effective implementation of the resolution, monitored by the Security Council, for the benefit of the civilian population in the Syrian Arab Republic.

It is very important that the resolution unequivocally reaffirms the strong commitment of the members of the Security Council to the sovereignty, independence, unity and territorial integrity of the Syrian Arab Republic, and that it underscores the need to respect the norms of international humanitarian law and the United Nations guiding principles of humanitarian emergency assistance in its implementation.

In this context, we assume that the Secretary-General, when formulating the relevant modalities for United Nations work on the ground, including security arrangements, will undertake the necessary consultations and coordination with all interested parties, primarily with the Government of the Syrian Arab Republic, as requested in paragraph 7 of the resolution.

In addition, we note that the provision on respect for international humanitarian law and the United Nations guiding principles of humanitarian emergency also entails the fair distribution of humanitarian assistance across the country, without the arbitrary designation of focus areas.

On the whole, the adopted resolution is an "add-on" to the practical work that is already underway on the ground, since direct humanitarian assistance had also been provided to the population of Aleppo prior to its adoption. The International Committee of the Red Cross (ICRC), the Syrian Arab Red Crescent (SARC) and the World Health Organization (WHO) have been involved in these efforts. In addition, the ICRC staff is also involved in monitoring and facilitating the evacuation from eastern Aleppo. Earlier, the Russian Federation had repeatedly called for the participation of United Nations agencies in those efforts as well.

We do not rule out the possibility that, following the completion of the main phase of voluntary evacuation of civilians, there will be a need to evacuate an



additional number of people who may want to leave the area. In this case, additional resources may be required, and then the mechanism established in resolution 2328 (2016) will be needed.

It is with this understanding that the Russian Federation has decided to support this decision of the Security Council.

I should be grateful if you would circulate this letter as a document of the Security Council.

(Signed) V. Churkin

**Security Council**

Distr.: General
21 December 2016

Original: English

Egypt, New Zealand and Spain: draft resolution

The Security Council,

Recalling its resolutions 2042 (2012), 2043 (2012), 2118 (2013), 2139 (2014), 2165 (2014), 2175 (2014), 2191 (2014), 2209 (2015), 2235 (2015), 2254 (2015), 2258 (2015), 2268 (2016) and 2286 (2016) and its Presidential Statements of 3 August 2011 (S/PRST/2011/16), 21 March 2012 (S/PRST/2012/6), 5 April 2012 (S/PRST/2012/10), 2 October 2013 (S/PRST/2013/15), 24 April 2015 (S/PRST/2015/10) and 17 August 2015 (S/PRST/2015/15),

Reaffirming its strong commitment to the sovereignty, independence, unity and territorial integrity of Syria, and to the purposes and principles of the Charter of the United Nations,

Expressing outrage at the unacceptable and escalating level of violence and the killing of well over a quarter of a million people, including tens of thousands of child casualties, as a result of the Syrian conflict,

Gravely distressed by the continued deterioration of the devastating humanitarian situation in Syria, and by the fact that urgent humanitarian assistance, including medical assistance, is now required by more than 13.5 million people in Syria, of whom 6.3 million are internally displaced, 3.9 million are living in hard-to-reach areas, including Palestinian refugees, and hundreds of thousands of civilians are trapped in besieged areas,

Gravely concerned at the lack of effective implementation of its resolutions 2139 (2014), 2165 (2014), 2191 (2014) and 2258 (2015) and *recalling* in this regard the legal obligations of all parties under international humanitarian law and international human rights law, as well as all the relevant decisions of the Security Council, including by ceasing all attacks against civilians and civilian objects, including those involving attacks on schools, medical facilities and the deliberate interruptions of water supply, the indiscriminate use of weapons, including artillery, barrel bombs and air strikes, indiscriminate shelling by mortars, car bombs, suicide attacks and tunnel bombs, as well as the use of starvation of civilians as a method of combat, including by the besiegement of populated areas, and the widespread use of torture, ill-treatment, arbitrary executions, extrajudicial killings, enforced disappearances, sexual and gender-based violence, as well as all grave violations and abuses committed against children,



Noting the progress made during 2016 in taking back areas of Syria from the Islamic State in Iraq and the Levant (ISIL, also known as Daesh), and Al-Nusrah Front (ANF) but *expressing its grave concern* that areas remain under their control and about the negative impact of their presence, violent extremist ideology and actions on stability in Syria and the region, including the devastating humanitarian impact on the civilian populations which has led to the displacement of hundreds of thousands of people, *reaffirming* its resolve to address all aspects of the threat posed by ISIL (also known as Daesh), ANF and all other individuals, groups, undertakings and entities associated with Al-Qaida, and other terrorist groups, as determined by the United Nations Security Council, and as may further be agreed by the International Syria Support Group (ISSG) and endorsed by the UN Security Council, and *calling for* the full implementation of Security Council resolutions 2170 (2014), 2178 (2014), 2199 (2015), 2249 (2015) and 2253 (2015),

Expressing grave concern also at the movement of foreign terrorist fighters and other terrorists and terrorist groups into and out of Syria and reiterating its call on all States to take steps, consistent with international law, to prevent and suppress the flow of foreign terrorist fighters to ISIL, ANF and all other individuals, groups, undertakings and entities associated with ISIL or Al-Qaida, and other terrorist groups, as determined by the United Nations Security Council, and as may further be agreed by the International Syria Support Group (ISSG) and endorsed by the UN Security Council,

Reaffirming the primary responsibility of the Syrian authorities to protect the population in Syria and, reiterating that parties to armed conflict must take all feasible steps to protect civilians, and *recalling* in this regard its demand that all parties to armed conflict comply fully with the obligations applicable to them under international law related to the protection of civilians in armed conflict, including journalists, media professionals and associated personnel,

Strongly condemning the arbitrary detention and torture of individuals in Syria, notably in prisons and detention facilities, as well as the kidnappings, abductions, hostage-taking and forced disappearances, and demanding the immediate end of these practices and the release of all arbitrarily detained persons starting with women and children, as well as sick, wounded and elderly people and United Nations and humanitarian personnel and journalists,

Reiterating its strong condemnation of all forms of violence and intimidation to which those participating in humanitarian operations are increasingly exposed, as well as attacks on humanitarian convoys and acts of destruction and looting of their assets, and its urging of all parties involved in an armed conflict to promote the safety, security and freedom of movement of humanitarian personnel, including medical personnel and humanitarian personnel exclusively engaged in medical duties, and United Nations and its associated personnel and their assets, *expressing* its ongoing admiration at the dedication and commitment of the Syrian Red Crescent volunteers, and other humanitarian workers operating in deeply challenging conditions, and *urging* all parties to take all appropriate steps to ensure the safety and security of United Nations and associated personnel, those of its specialized agencies, and all other personnel engaged in humanitarian relief activities,

Noting that, despite ongoing challenges, the United Nations and their implementing partners continue to deliver life-saving assistance to millions of people in need in Syria through humanitarian aid delivered across borders, including the delivery of food assistance for over 3 million people; non-food items for 2.9 million people; medical supplies for 9 million treatments, and water and sanitation supplies for over 2.5 million people,

Deeply disturbed by the number of people reached with humanitarian assistance in hard-to-reach and besieged areas, and expressing grave alarm at the dire situation of the hundreds of thousands of civilians trapped in besieged areas in the Syrian Arab Republic,

Reiterating its grave concern at all instances of hindrances to the effective delivery of humanitarian assistance, noting that ISIL (also known as Daesh), ANF and all other individuals, groups, undertakings and entities associated with Al-Qaida, are hindering the effective delivery of humanitarian assistance, and are responsible for preventing aid delivery through deliberate interference and obstruction,

Reiterating further its grave concern at the continuing and growing impediments to the delivery of humanitarian assistance across conflict lines, including through a decline in convoy approvals by the Syrian authorities,

Expressing grave concern that access to medical care continues to be severely restricted, and *reiterating* the need to respect the principle of medical neutrality, facilitate free passage to all areas for medical personnel, equipment, transport and supplies, including surgical items,

Reaffirming the need to support the United Nations and their implementing partners in their efforts to expand the delivery of humanitarian assistance to reach all people in need in Syria, and *further reaffirming* its decision in resolution 2165 (2014) that all Syrian parties to the conflict shall enable the immediate and unhindered delivery of humanitarian assistance directly to people throughout Syria, by the United Nations and their implementing partners, on the basis of United Nations assessments of need and devoid of any political prejudices and aims, including by immediately removing all impediments to the provision of humanitarian assistance,

Expressing its interest in receiving more detailed information from the UN Secretary-General on the delivery of humanitarian assistance by the United Nations and their implementing partners, in accordance with UNSC Resolution 2165 (2014),

Expressing its appreciation for the work of the United Nations monitoring mechanism in monitoring shipments and confirming their humanitarian nature, in accordance with resolutions 2165 (2014), 2191 (2014) and 2258 (2015), and *commending* the mechanism's efforts in facilitating cross-border delivery of humanitarian aid by the United Nations and their implementing partners, and *encouraging* the United Nations and their implementing partners to continue to take steps to scale up humanitarian deliveries into hard-to-reach and besieged areas, including by using, as effectively as possible, border crossings under resolution 2165 (2014),

Reiterating the need for all parties to respect and uphold the relevant provisions of international humanitarian law and the United Nations guiding

principles of humanitarian emergency assistance, and *emphasizing* the importance of upholding the principles of humanity, neutrality, impartiality and independence, in the provision of humanitarian assistance, and *recalling* also the importance of humanitarian deliveries reaching their intended beneficiaries,

Noting the role that ceasefire agreements which are consistent with humanitarian principles and international humanitarian law can play in facilitating the delivery of humanitarian assistance in order to help save civilian lives, and *recalling* in this regard that the Terms for the Cessation of Hostilities in Syria, endorsed in its resolution 2268 (2016), when implemented, have benefited the humanitarian situation,

Expressing grave concern at the more than 4.8 million refugees, including more than 3.4 million women and children, who have fled Syria as a result of ongoing violence, and recognizing that the continued deterioration of the humanitarian situation in Syria is further contributing to the movement of refugees and poses risks to regional stability,

Reiterating its deep appreciation for the significant and admirable efforts that have been made by the countries of the region, notably Lebanon, Jordan, Turkey, Iraq and Egypt, to accommodate Syrian refugees, including the approximately 2.4 million refugees who have fled Syria since the adoption of resolution 2139 (2014), and mindful of the immense costs and social challenges incurred by these countries as a consequence of the crisis,

Noting with concern that the international response to the Syrian and regional crisis continues to fall short of meeting the needs as assessed by host governments and the United Nations, therefore *urging* once again all Member States, based on burden-sharing principles, to support the United Nations and the countries of the region, including by adopting medium and long-term responses to alleviate the impact on communities, providing increased, flexible and predictable funding as well as increasing resettlement efforts, and *noting* the Syria Donors Conference held in London in February 2016, hosted by the United Kingdom, Germany, Norway, Kuwait and the United Nations,

Noting with grave concern that impunity in Syria contributes to widespread violations and abuses of human rights and violations of international humanitarian law, stressing the need to end impunity for these violations and abuses, and *re-emphasizing* in this regard the need that those who have committed or are otherwise responsible for such violations and abuses in Syria must be brought to justice,

Emphasizing that the humanitarian situation will continue to deteriorate further in the absence of a political solution to the crisis,

Determining that the deteriorating humanitarian situation in Syria continues to constitute a threat to peace and security in the region,

Underscoring that Member States are obligated under Article 25 of the Charter of the United Nations to accept and carry out the Council's decisions,

1. *Reiterates its demand* that all parties, in particular the Syrian authorities, immediately comply with their obligations under international law, including international humanitarian law and international human rights law as applicable, and

further demands the full and immediate implementation of all the provisions of Security Council resolutions 2139 (2014), 2165 (2014), and 2191 (2014) and 2258 (2015), and noting also the Presidential Statements of 2 October 2013 (S/PRST/2013/15), 24 April 2015 (S/PRST/2015/10) and 17 August 2015 (S/PRST/2015/15) and *recalls* that some of the violations and abuses committed in Syria may amount to war crimes and crimes against humanity;

2. *Decides* to renew the decisions in paragraphs 2 and 3 of Security Council resolution 2165 (2014) for a further period of twelve months, that is, until 10 January 2018;

3. *Requests* the Syrian authorities to expeditiously respond to all requests for cross-line deliveries submitted by the United Nations and their implementing partners, and to give such requests positive consideration;

4. *Reiterates* that the situation will continue to deteriorate further in the absence of a political solution to the Syrian conflict and *recalls* its demand for the full and immediate implementation of resolution 2254 (2015) to facilitate a Syrian-led and Syrian-owned political transition, in accordance with the Geneva Communiqué as set forth in the ISSG Statements, in order to end the conflict in Syria, and *stresses* again that the Syrian people will decide the future of Syria;

5. *Requests* the Secretary-General to report to the Council on the implementation of this resolution, and on compliance by all relevant parties in Syria, within the framework of its reporting on resolutions 2139 (2014), 2165 (2014), 2191 (2014) and 2258 (2015), and further *requests* the Secretary-General to include in his reports overall trends in humanitarian access;

6. *Reaffirms* that it will take further measures under the Charter of the United Nations in the event of non-compliance with this resolution or resolutions 2139 (2014), 2165 (2014) and 2191 (2014) and 2258 (2015);

7. *Decides* to remain actively seized of the matter.